Taxing by Design

The Mirrlees Review Team

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Atkinson/Stiglitz Theorem

 If household utility is u(a(x), z, n, h), where x = allocation of consumer goods, z =labour (multi - dimensional), n = unobservable type,h =observable type, and marginal costs are denoted by p, Then $p \cdot x = c(z, h)$ is optimal, for some c.

• Demanding assumption:

- Consumption tastes independent of labour
- Same consumption tastes for all independent of *n* and *h*.

Difficult income taxation

- In some economies, labour income is hard to observe, but for UK, etc., we believe that is not a serious issue, except that some "capital income" is the result of labour.
- Tax depends on income in all periods, not summed in general – except with separability.

- We (the IFS) found little evidence of specific complementarity or substitutibility of goods with labour, or with type. (Child care is one exception.)
- Therefore we recommend a uniform and universal value-added tax.
- But we do propose a tax on above-normal returns to capital, to be treated as labour income.
- Because of transitional issues, we do not recommend all tax (and subsidy) on income.

- We do not propose full integration of the subsidy system with the tax system: benefits would continue to be based on household weekly or monthly income, taxes on individual annual income; but there should be high integration within the two systems.
- Evidence is lacking on many important issues, e.g. the effect of tax on migration, or on retirement. It is therefore difficult to say what the revenue maximizing structure of high-income taxes would be. Experiment!